

December 30, 2009

Ms. Kimberly Bose Secretary Federal Energy Regulatory Commission 888 First Street, N.E. Washington, D.C. 20426

Re: NERC Notice of Penalty regarding Southern Power Company, FERC Docket No. NP10-_-000

Dear Ms. Bose:

The North American Electric Reliability Corporation (NERC) hereby provides this Notice of Penalty¹ regarding Southern Power Company (Southern Power), NERC Registry ID NCR01322,² in accordance with the Federal Energy Regulatory Commission's (Commission or FERC) rules, regulations and orders, as well as NERC Rules of Procedure including Appendix 4C (NERC Compliance Monitoring and Enforcement Program (CMEP)).³

On November 25, 2008, Southern Power self-reported its non-compliance with PRC-005-1 Requirement (R) 2, specifically R2.1, for its failure to have documentation that its batteries were inspected and tested within the intervals identified in its maintenance and testing program. This Notice of Penalty is being filed with the Commission because, based on information from SERC Reliability Corporation (SERC), SERC and Southern Power have entered into a Settlement Agreement to resolve all outstanding issues arising from a preliminary and non-public assessment resulting in SERC's determination and findings of the enforceable alleged violation of PRC-005-1 R2, specifically R2.1. Pursuant to the Settlement Agreement, Southern Power neither admits nor denies the alleged violation of PRC-005-1 R2, and specifically R2.1, but Southern Power has agreed to the proposed penalty of seven thousand five hundred dollars (\$7,500) to be assessed to Southern Power, in addition to other remedies and mitigation actions

1

¹ Rules Concerning Certification of the Electric Reliability Organization; and Procedures for the Establishment, Approval, and Enforcement of Electric Reliability Standards (Order No. 672), III FERC Stats. & Regs. ¶ 31,204 (2006); Notice of New Docket Prefix "NP" for Notices of Penalty Filed by the North American Electric Reliability Corporation, Docket No. RM05-30-000 (February 7, 2008). See also 18 C.F.R. Part 39 (2008). Mandatory Reliability Standards for the Bulk-Power System, FERC Stats. & Regs. ¶ 31,242 (2007) (Order No. 693), reh'g denied, 120 FERC ¶ 61,053 (2007) (Order No. 693-A). See 18 C.F.R § 39.7(c)(2).

² SERC Reliability Corporation confirmed that Southern Power Company was included on the NERC Compliance Registry as a Generator Owner (GO) and Resource Planner on May 31, 2007 and as a Transmission Owner on June 28, 2007. As a GO, Southern Power Company was subject to the requirements of NERC Reliability Standard PRC-005-1. Three Notices of Penalty related to other Southern Company operating companies also are being concurrently filed with the instant Notice of Penalty.

³ See 18 C.F.R § 39.7(c)(2).

to mitigate the instant alleged violation and ensure future compliance under the terms and conditions of the Settlement Agreement. Accordingly, the alleged violation identified as NERC Violation Tracking Identification Number SERC200800239 is being filed in accordance with the NERC Rules of Procedure and the CMEP.

Statement of Findings Underlying the Alleged Violation

This Notice of Penalty incorporates the findings and justifications set forth in the Settlement Agreement executed on July 7, 2009 by and between SERC and Southern Power, included as Attachment b. The details of the findings and basis for the penalty are set forth in the Settlement Agreement and herein. This Notice of Penalty filing contains the basis for approval of the Settlement Agreement by the NERC Board of Trustees Compliance Committee (NERC BOTCC). In accordance with Section 39.7 of the Commission's regulations, 18 C.F.R. § 39.7 (2007), NERC provides the following summary table identifying each alleged violation of a Reliability Standard resolved by the Settlement Agreement, as discussed in greater detail below.

		NOC	NERC	Reliability	Req.		Total Penalty
Region	Registered Entity	ID	Violation ID	Std.	(R)	VRF	(\$)
SERC	Southern Power Company	NOC-226	SERC200800239	PRC-005-1	2/2.1	High ⁴	7,500

The purpose of Reliability Standard PRC-005-1 is to ensure all transmission and generation Protection Systems⁵ affecting the reliability of the Bulk Power System (BPS) are maintained and tested.

PRC-005-1 R2 requires each Transmission Owner and any Distribution Provider that owns a transmission Protection System and each Generator Owner, such as Southern Power, that owns a generation Protection System to provide documentation of its Protection System maintenance and testing program and the implementation of that program to its Regional Entity on request (within 30 calendar days). Specifically, PRC-005-1 R2.1 requires the documentation of the program implementation to include evidence that Protection System devices were maintained and tested within the defined intervals. PRC-005-1 R2 has a "Lower" VRF and R2.1 has a "High" VRF.

In November 2008, Southern Power conducted an internal review of its maintenance and testing activities at five of its generating plants. During the review Southern Power discovered

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⁴ PRC-005-1 R2 has a "Lower" Violation Risk Factor (VRF); R2.1 has a "High" VRF. During a final review of the standards subsequent to the March 23, 2007 filing of the Version 1 VRFs, NERC identified that some standards requirements were missing VRFs; one of these include PRC-005-1 R2.1. On May 4, 2007, NERC assigned PRC-005 R2.1 a "High" VRF. In the Commission's June 26, 2007 Order on Violation Risk Factors, the Commission approved the PRC-005-1 R2.1 "High" VRF as filed. Therefore, the "High" VRF was in effect from June 26, 2007. ⁵ The NERC Glossary of Terms Used in Reliability Standards, updated April 20, 2009, defines Protection System as "Protective relays, associated communication systems, voltage and current sensing devices, station batteries and DC control circuitry."

deficiencies in its documentation regarding monthly testing of 32 out of 40 Protection System device batteries at all five generating plants; specifically, records were missing for 135 of 680 monthly interval tests that were to have been conducted on these batteries over the seventeenmonth period of June 2007 through October 2008. Eight batteries at Southern Power's affected generating facilities had documentation for all intervals.

Due to the documentation deficiency, Southern Power could not confirm, pursuant to NERC Reliability Standard PRC-005-1, Requirement 1, whether the 32 batteries involved at the five plants were inspected within the time intervals established in Southern Power's Protection System device maintenance and testing program.

On November 25, 2008, Southern Power self-reported the deficiencies to SERC concurrent with beginning an investigation into the lack of documentation for these battery inspection activities. The self-report was unsolicited and not in response to any SERC request.

In response to Southern Power's self-report, SERC Staff reviewed Southern Power's battery maintenance records, held discussions with Southern Power representatives, and reviewed Southern Power's Protection System maintenance and testing program. On March 10, 2009, SERC Staff advised Southern Power of its findings of an alleged violation due to a lack of documentation. Southern Power could not confirm whether the station batteries at several of its plants were inspected or tested within the time intervals detailed in its maintenance and testing program established pursuant to NERC Reliability Standard PRC-005-1 R1, resulting in an alleged violation of PRC-005-1 R2.1.

Southern Power has a documented Protection System maintenance and testing program for its Protection System devices that affect the reliability of the bulk power system. The program is common to all of the operating companies of Southern Power's parent company, Southern Company. Pursuant to this program, station batteries are scheduled to be inspected and tested on a monthly basis to ensure the integrity of the batteries. Based upon its review of Southern Power's maintenance and testing program, the battery testing records provided by Southern Power, and discussions with Southern Power, SERC Staff determined that the underlying cause of the referenced alleged violation was an error in the implementation of the program through the failure to clearly communicate to plant personnel that: (1) station batteries must be inspected and tested monthly as required by the Protection System maintenance and testing program; and (2) station battery inspections and testing must be properly documented.

SERC Staff further concluded that there was no serious or substantial risk to the reliability of the bulk power system because based on a review of battery maintenance records: (1) testing and maintenance were being performed for all battery systems, albeit less frequently than required under Southern Power's Protection System maintenance and testing program; (2) all batteries had documentation of testing and maintenance for some intervals; and (3) eight of forty batteries had documentation for all monthly intervals, and the gaps in documentation for the remaining batteries were random.

SERC determined the duration of the PRC-005-1 R2.1 alleged violation to be from June 18, 2007, when the Reliability Standard became effective, until February 28, 2009, when Southern Power completed its Mitigation Plan.

SERC has assessed a penalty of seven thousand five hundred dollars (\$7,500) for the referenced alleged violation. In reaching this determination, SERC considered the following factors:

- 1. Southern Power has no prior violation of this standard or any closely related standard;
- 2. Southern Power self-reported the alleged violation;
- 3. Southern Power cooperated with SERC Staff during the investigation. Southern Power provided prompt responses to all of SERC Staff's questions and satisfactorily cooperated with SERC Staff during meetings between the parties to discuss these events. Furthermore, Southern Power proactively initiated its own internal investigation and voluntarily provided supporting information to SERC Staff to assist in SERC Staff's review of the facts and circumstances. This included having representatives travel to SERC's office to provide detailed information on the investigation and to comprehensively respond to SERC Staff questions. This enabled SERC Staff to conduct a thorough investigation in an efficient manner;
- 4. Southern Power possessed a clear lack of intent to commit or to conceal the alleged violation, as is supported by its self-report and by the existence of maintenance and testing records for all of its station batteries;
- 5. Southern Power has adopted a maintenance and testing program the Southern Company's (its parent corporation) maintenance and testing program. This program is common to all Southern Company's operating companies and has been previously reviewed by SERC staff;
- 6. Southern Power agreed to expeditiously resolve this issue via settlement and promptly initiated various mitigation actions and preventative measures before receiving a Notice of Alleged Violation and Proposed Penalty or Sanction from SERC;
- 7. Southern Power has implemented preventative measures that include the implementation of a formal compliance goal for all plants in 2009; and
- 8. Southern Power has implemented a wide range of additional measures agreed to during settlement agreement discussions to protect against future violations of the same or similar requirements (discussed below).

After consideration of these and the above factors, SERC determined that, in this instance, the penalty amount of seven thousand five hundred dollars (\$7,500) is appropriate and bears a reasonable relation to the seriousness and duration of the alleged violation.

Status of Mitigation Plan and Settlement Agreement Actions⁶

Mitigation Plan Actions

Southern Power's Mitigation Plan to address its self-reported alleged violation of PRC-005-1 R2.1 was submitted to SERC on December 19, 2008. The Mitigation Plan was accepted by SERC on January 15, 2009 and approved by NERC on February 17, 2009. The Mitigation Plan for this alleged violation is designated as MIT-07-1374 and was submitted as non-public information to FERC on February 24, 2009 in accordance with FERC orders.

Southern Power's Mitigation Plan included the following actions to fully mitigate the alleged PRC-005-1 R2.1 violation and prevent future non-compliance:

To mitigate the instant alleged violation (section D of the Mitigation Plan):

- 1. Where testing documentation was not available, responsive action was taken to ensure the batteries were inspected and tested with confirmation that they are in good working condition and documentation was retained completed on November 30, 2008;
- 2. Technical experts, who are independent of plant management, confirmed the integrity of all batteries completed on January 30, 2009;
- 3. Plant managers confirmed in writing that they understood the required monthly inspection, testing and documentation associated with station batteries and they communicated the requirements to appropriate plant maintenance personnel completed on January 30, 2009; and
- 4. Revised procedures were established for the centralized retention and real-time sharing of documentation associated with battery inspection, testing and maintenance completed on February 28, 2009.

To prevent future non-compliance (section E of the Mitigation Plan):

5. Southern Power will implement compliance monitoring procedures whereby inspection and testing documentation will be reviewed on a monthly basis to ensure that the required maintenance has been performed.

Southern Power certified on March 12, 2009 to SERC that its Mitigation Plan was completed on February 28, 2009. Southern Power also certified that its required actions to prevent future compliance had been completed by February 28, 2009. To support its certification of completion, Southern Power submitted the following evidence:

Action Item #1:

- Spreadsheet documenting dates of battery inspections for each applicable plant battery; and
- Sample battery inspections sheets documenting the inspections for selected plants where battery information was missing.

⁶ See 18 C.F.R § 39.7(d)(7).

Action Item #2

 Affidavit of Technical Expert documenting review confirming the integrity of the batteries that were not inspected according to the Preventative Maintenance Procedure.

Action Item #3

• E-mails from the Plant Manager of each plant documenting his or her understanding of the Preventative Maintenance Procedure and communication of the Procedure to appropriate Plant Personnel.

Action Item #4

• Procedure developed to allow plant personnel to download battery inspection sheets to a central database for retention and real-time sharing of documentation.

Action Item #5

• Compliance monitoring procedures have been implemented through the website documented in Action Item #4 whereby inspection documentation will be reviewed on a monthly basis to ensure that the required maintenance has been performed.

On March 27, 2009, SERC completed its review of the evidence submitted by Southern Power and verified that Southern Power's Mitigation Plan was completed on February 28, 2009. With the completion of the Mitigation Plan, SERC determined that Southern Power was in compliance with PRC-005-1 R2.1.

Additional Settlement Agreement Actions

In addition to the actions required by its Mitigation Plan, Southern Power agreed to conduct further actions during its Settlement Agreement discussions with SERC, incurring an initial cost of \$16,500 and an annual recurring cost of \$64,000. These actions include:

- 1. Development of Interactive Web-based Application for Generation-Related ERO Compliance Activities completed on January 9, 2009;
- 2. Implementation of Weekly Compliance Meetings completed on January 7, 2009;
- 3. Implementation of New Training on Reliability Standards completed on April 3, 2009;
- 4. Hiring a full-time Compliance Coordinator to monitor compliance with generation-related reliability standards completed on January 5, 2009;
- 5. Dedication of engineering subject matter expert to provide technical leadership and guidance completed on January 1, 2009; and
- 6. Implementation of quarterly certification requirement to confirm plant compliance with NERC Reliability Standard PRC-005-1 completed on April 30, 2009.

Southern Power completed its Settlement Agreement actions on April 30, 2009. Southern Power submitted the following documentation to support its completion of the above actions:

- 1. Screenshots showing the ERO Compliance website;
- 2. A charter formalizing the weekly Compliance Committee meetings;

- 3. A screenshot of the meeting notice sent to training participates initiating the first of twelve training sessions for its generating plant personnel;
- 4. A personnel report documenting Compliance Coordinator hire date;
- 5. An April 6, 2009 memo from the Electrical Systems and Field Support Manager detailing organizational changes resulting in full time technical support position; and
- 6. The Certification Form Template.

SERC reviewed this documentation and determined that it sufficiently supports a finding that Southern Power has completed these additional preventative measures.

Statement Describing the Proposed Penalty, Sanction or Enforcement Action Imposed⁷

Basis for Determination

Taking into consideration the Commission's direction in Order No. 693, the NERC Sanction Guidelines and the Commission's July 3, 2008 Guidance Order, 8 the NERC BOTCC reviewed the Settlement Agreement and supporting documentation on September 11, 2009. The NERC BOTCC approved the Settlement Agreement, including SERC's imposition of a financial penalty of seven thousand five hundred dollars (\$7,500) against Southern Power and other actions to promote prospective compliance required under the terms and conditions of the Settlement Agreement. In approving the Settlement Agreement, the NERC BOTCC reviewed the applicable requirements of the Commission-approved Reliability Standards and the underlying facts and circumstances of the alleged violation at issue.

In reaching this determination, the NERC BOTCC considered the following factors:

- (1) Southern Power self-reported the alleged violation during a self-initiated review of its maintenance and testing activities;
- (2) The referenced alleged violation is the first violation for Southern Power of NERC Reliability Standards;
- (3) Southern Power had a maintenance and testing program, and was conducting and documenting testing, but failed to inspect and test at the monthly intervals prescribed by its program;
- (4) There was no serious or substantial risk to the bulk power system for the reasons stated above;
- (5) SERC reported that Southern Power cooperated with SERC Staff; and
- (6) As described above, Southern Power has implemented a wide-range of measures to address the alleged violation and to protect against future violations of the same or similar requirements.

⁷ See 18 C.F.R § 39.7(d)(4).

⁸ North American Electric Reliability Corporation, "Guidance Order on Reliability Notices of Penalty," 124 FERC ¶ 61,015 (2008).

For the foregoing reasons, the NERC BOTCC approves the Settlement Agreement and believes that the proposed seven thousand five hundred dollar (\$7,500) penalty is appropriate for the alleged violation and circumstances in question, and consistent with NERC's goal to promote and ensure reliability of the bulk power system.

Pursuant to Order No. 693, the penalty will be effective upon expiration of the 30 day period following the filing of this Notice of Penalty with FERC, or, if FERC decides to review the penalty, upon final determination by FERC.

Attachments to be included as Part of this Notice of Penalty

The attachments to be included as part of this Notice of Penalty are the following documents:

- a) Southern Power's Self-Report dated November 25, 2008, included as Attachment a;
- b) Settlement Agreement by and between Southern Power and SERC executed July 7, 2009, included as Attachment b;
 - i) Mitigation Plan designated as MIT-07-1374 submitted December 19, 2008, included in the Settlement Agreement as Appendix A-1;
 - ii) Southern Power's Certification of Completion of the Mitigation Plan dated March 12, 2009, included in the Settlement Agreement as Appendix A-2; and
 - iii) SERC's Verification of Completion of the Mitigation Plan designated as MIT-07-1374 dated March 27, 2009, included in the Settlement Agreement as Appendix A-3.

A Form of Notice Suitable for Publication⁹

A copy of a notice suitable for publication is included in Attachment c.

⁹ See 18 C.F.R § 39.7(d)(6).

Notices and Communications

Notices and communications with respect to this filing may be addressed to the following:

David N. Cook*

Vice President and General Counsel

North American Electric Reliability Corporation

116-390 Village Boulevard

Princeton, New Jersey 08540-5721

(609)452-8060

(609) 452-9550 – facsimile

david.cook@nerc.net

Susan B. Comensky*

Director Compliance and External Affairs

Southern Power Company

600 N. 18th Street

Birmingham, Al 35203

(205) 257-0298

(205) 257-3951 – facsimile

scomensk@southernco.com

Helen R. Nalley*

Compliance Director

Southern Company Generation

600 N. 18th Street

Birmingham, Al 35203

(205) 257-2055

(205) 257-7605 – facsimile

hrnalley@southernco.com

David L. McPhail*

Counsel

Balch & Bingham LLP

1710 Sixth Ave North

Birmingham, Al 35203

(205) 226-8778

(205) 488-5875 – facsimile

dmcphail@balch.com

Kenneth B. Keels, Jr.*

Manager of Compliance Enforcement

SERC Reliability Corporation

2815 Coliseum Centre Drive

Charlotte, NC 28217

(704) 940-8214

(704) 357-7914 – facsimile

kkeels@serc1.org

Rebecca J. Michael*

Assistant General Counsel

Holly A. Hawkins*

Attorney

North American Electric Reliability Corporation

1120 G Street, N.W.

Suite 990

Washington, D.C. 20005-3801

(202) 393-3998

(202) 393-3955 – facsimile

rebecca.michael@nerc.net

holly.hawkins@nerc.net

President and Chief Executive Officer

SERC Reliability Corporation

2815 Coliseum Centre Drive

Charlotte, NC 28217 (704) 940-8202

(704) 357-7914 – facsimile

Thomas J. Galloway*

Vice President and Director of Compliance

SERC Reliability Corporation

2815 Coliseum Centre Drive

Charlotte, NC 28217

(704) 940-8205

(704) 357-7914 – facsimile

tgalloway@serc1.org

Marisa A. Sifontes*

Compliance Legal Counsel

SERC Reliability Corporation

2815 Coliseum Centre Drive, Suite 500

Charlotte, NC 28217

(704) 494-7775

(704) 357-7914 – facsimile

msifontes@serc1.org

*Persons to be included on the Commission's service list are indicated with an asterisk. NERC requests waiver of the Commission's rules and regulations to permit the inclusion of more than two people on the service list.

Conclusion

NERC respectfully requests that the Commission accept this Notice of Penalty as compliant with its rules, regulations and orders.

David N. Cook
Vice President and General Counsel
North American Electric Reliability Corporation
116-390 Village Boulevard
Princeton, NJ 08540-5721
(609) 452-8060
(609) 452-9550 – facsimile
david.cook@nerc.net

/s/ Rebecca J. Michael
Rebecca J. Michael
Assistant General Counsel
Holly A. Hawkins
Attorney
North American Electric Reliability
Corporation
1120 G Street, N.W.
Suite 990
Washington, D.C. 20005-3801
(202) 393-3998
(202) 393-3955 – facsimile
rebecca.michael@nerc.net
holly.hawkins@nerc.net

Respectfully submitted,

cc: Southern Power Company SERC Reliability Corporation

Attachments



Attachment a

Southern Power's Self-Report dated November 25, 2008



SERC Reliability Corporation Self-Reporting / Complaint Form Template Revision 1 (10-25-07)

Report Type (please check): X Self-Report ____ Complaint

Date of Report: November 25, 2008

NAME OF PERSON REPORTING PO	SSIBLE STANDARD VIOLATION(S)						
CONTACT NAME Helen Nalley	CONTACT TELEPHONE NUMBER 205-257-2055						
CONTACT E-MAIL	CONTACT FAX						
hrnalley@southernco.com	205-257-7605						
REPORTING COMPANY NAME Southern Power Company	ANONYMOUS? (Y/N) N						
NERC OR REGIONAL STANDARD(S) AND SPECIFIC REQUIREMENT(S) POSSIBLY VIOLATED							
NAME OF COMPANY POSSIBLY VIOLATING STAND Southern Power Company	ARD(S) ENTITY FUNCTION TYPE(S) GO						
STANDARD # AND VERSION PRC-005-1 R2							

POSSIBLE VIOLATION DESCRIPTION, REASON FOR COMPLAINT, OR QUESTION

NERC Reliability Standard PRC-005-1 requires that a Generator Owner define the intervals by which it maintains and tests its Protection System devices. Consistent with this requirement, the established testing interval by which Southern Power maintains and tests its station batteries requires that inspections be performed on a monthly basis. During November, a review of Southern Power's maintenance and testing activities, Southern Power discovered a lack of documentation for the monthly testing of batteries at several of its plants. Due to this lack of documentation, Southern Power is unable to confirm whether the station batteries at these plants were tested within the time interval established by current procedures.

SERC has not requested that Southern Power provide documentation that it has correctly implemented its maintenance plan for testing Protection System devices. However, if a request is made for such documentation, Southern Power would not, at this time, be able to provide evidence that the batteries at these plants had been tested in accordance with the established testing interval in all cases.



RELIABILITY IMPACT (IF KNOWN)

The discovered lack of documentation for station battery testing (and possible failure to test station batteries) for these plants resulted in no impact to the reliable operation of the bulk-power system. In response to Southern Power's discovery of this situation, Southern Power has made the testing of the batteries at all of its plants a priority. All of the batteries at these plants have been scheduled for testing in November and many such tests have already been completed.

SERC Staff will contact the person providing the report as soon as possible. If you do not receive a response from SERC Staff within 2 business days please contact the SERC office (704-357-7372).

Please complete the form as completely as possible and email to serc1.org.



Attachment b

Settlement Agreement by and between Southern Power and SERC executed July 7, 2009

SETTLEMENT AGREEMENT OF SERC RELIABILITY CORPORATION AND SOUTHERN POWER COMPANY

I. INTRODUCTION

1. SERC Reliability Corporation ("SERC") a nd Southern Power Com pany ("Southern Power") enter into this Settlem ent Agreement ("Settlement Agreement") to resolve all outstanding issues arising from a preliminary and non-public assessment resulting in SERC's determ ination and findings, pur suant to the North Am erican Electric Reliability Corporation ("NERC") Rules of Procedure, of an alleged violation by Southern P ower of NERC Reliability Standard PRC-005-1 (Transm ission and Generation Protection S ystem Maintenance and Testing), R equirement 2.1 (SERC Issue Tracking No. 08-162; NERC Violation ID No. SERC200800239).

II. STIPULATION

2. The facts stipulated herein are stipulated solely for the purpose of resolving, between Southern P ower and SERC, the matters discussed herein and do not constitute stipulations or admissions for any other purpose. Southern Power and SERC hereby stipulate and agree to the following:

Background

3. Southern P ower is a wholesale energy provider that provide s electricity to municipalities, electric cooperatives and investor-owned utilities in the Southeast. In the SERC region, Southern Power owns or jointly owns six generating facilities with a total nam eplate capacity of approxim ately 6,255 m egawatts. Southern Power is responsible for complying with the NERC Reliability Standards applicable to Generator Owners for five gene rating facilities. The six th facility is owned jointly with Southern Power's affiliate, Georgi a Power, who is responsible for NERC Compliance for that facility. Its corporate headquarters is located in Birmingham, Alabama. Southern Power is registered as a Generator Owner (NCR01322) and Southern Power is therefore subject to the requirements of NERC Reliability Standard PRC-005-1.

Alleged Violation(s)

- 4. NERC Reliability Stan dard PRC-005-1, Requirement 2 requires that "[each] Generator Owner...that owns a generati on Protection System shall provide documentation of its P rotection System maintenance and testing program and the implementation of that program to its Regional Reliability Organization on request." Requirement 2.1 requires that the doc umentation provided to the Regional Reliability Organization pursu ant to Requirement 2 incl ude "[e]vidence Protection System devices were maintained and tested within the defined intervals."
- As self-reported by Southern Power on Nove mber 25, 2008, during a Nove mber 5. 2008 review of Southern Power's m aintenance and testing activities, Southern Power discovered a lack of docum entation for the monthly inspection of batteries at several of its generating plants. For the seventeen-month period covered by the selfreport (June 2007 through October 2008), records were m issing for 135 of the 680 monthly intervals affecting 32 of the 40 batteries at all five Southern Power generating facilities. Eight batteries at the affected plants had documentation for all intervals. Due to this lack of docum entation, Southern Power could not confirm whether the station batteries at these plants were inspected within the time intervals established pursuant to NE RC Reliability Standard PRC-005-1, Requirem ent 1. Following the discovery of the is lack of evidence, Southern Power self-reported the possible violation and imm ediately began an investigation in to the lack of documentation for these battery inspection activities. At the time Southern Power self-reported the potential vio lation, SERC had not requested docum showing Southern Power's compliance with its maintenance plan for testing Protection System devices.
- 6. Consistent with its corp orate compliance program and normal operating procedures, Southern Power's operational and compliance managers were informed of the investigation as well as the self-report. Southern Power's Director of Compliance and External Affairs and other compliance officials were immediately notified of the situation. In addition, senior executives, including the President of Southern Power, were briefed by the Director of Compliance and External Affairs.
- 7. Following its receipt and review of S outhern Power's s elf-report, SERC Staff confirmed Southern Power's NERC Registration Status as a Generator Owner and that Southern Power was subject to Requirement 2.1 of NERC Reliability Standard PRC-005-1.
- 8. After confirm ing Southern Power's NERC Registration Status, SERC Staff commenced its detailed compliance assessment. On December 10, 2008, SERC Staff issued to Southern Power a Compliance Assessment Notice advising Southern Power of the initiation of a formal assessment to determine its compliance relative to NERC Reliability Standard PRC-005-1 and directing Southern Power to preserve all

relevant records and information. SERC St aff promptly established direct contact with representatives of Southern Power to begin the process of gathering information and documentation for the detailed com pliance as sessment. SERC Staff als reported the possible violation to NERC whi ch, in turn, reported the possible atory Comm ission (" Commission") in violation to the Federal Energy Regul accordance with the Co mpliance Monitoring and Enforcement Program (CMEP) of the NERC Rules of Procedure. The investigation conducted by SERC Staff included a rev iew of battery m aintenance record s, discussions with Southern Power representatives, and a review of Southe rn Power's Protection System m aintenance and testing program . On February 3, 2009, Southern Power representatives participated in a conference call with SERC Staff to discuss SERC Staff's initial evaluation of the alleged violation. Subsequently, on March 10, 2009, SERC Staff convened a Webex-based m eeting with Sout hern Power's representatives. During that m eeting SERC St aff advised Southern Power of its findings of an alleged violation of Requirement 2.1 of NERC Reliability Standa rd PRC-005-1, the factual basis upon which the determ ination was based, and the proposed daily penalty to which Southern Power was exposed by virtue of the alleged violation including the factors considered by SERC Staff in determining the proposed penalty. SERC Staff also discussed with Southern Power the next steps in the enforcement process. On April 8, 2009, SERC Staff m et with Southe rn Power representatives to discuss possible settlement of the alleged violation.

9. As a result of its investigation, SERC Staf f concluded that the facts and evidence supported a finding that Southern Powe r violated Requirem ent 2.1 of NERC Reliability Standard PRC-005-1 b ecause ev idence showed that due to a lack of documentation, Southern Power could not co nfirm whether the st ation batteries at several of its plan ts were inspected within the time intervals detailed in its maintenance and testing program established pursuant to N ERC Reliability Standard PRC-005-1, Requirem ent 1. NERC Reliab ility Standard PRC-005-1, Requirem ent 2.1, is assigned a "High" Violation Risk Factor ("VRF") consistent with the VRF approved by the Commi ssion on June 26, 2007. SERC Staff furthe r concluded that there was minim al actual or foreseeable im pact on the reliability of the bulk-power system because based on a review of battery maintenance records: (1) the testing and maintenance required by NERC Reliabil ity Standard PRC-005-1, Requirem ent 2.1 was being performed for all battery systems, albeit less frequently than required under Southern P ower's Protection System ma intenance and testing program batteries were missing documentation of testing and maintenance for all intervals; and (3) eight of forty batteries had docum entation for all intervals and the gaps in documentation for the others were random , indicating there was no system atic program deficiency.

III. PARTIES' SEPARATE REPRESENTATIONS

Statement of SERC and Summary of Findings

- 10. As a Generator Owner, Southern Power was required by NERC Reliability Standard PRC-005-1, Requirem ent 2.1 to retain doc umentation that it m aintained and inspected its station batteries within the defined intervals in its Protection Syst em maintenance and testing program . A fa ilure to be able to p rovide such documentation upon request is considered by SERC to be a violation of NER Reliability Standard PRC-005-1, Requirement 2.1. SERC Staff finds that beginning on June 18, 2007 and continuing until Fe bruary 28, 2009, Southern Power did not have evidence that it maintained an dinspected its station batteries in accordan ce with its Protection System maintenance and testing program.
- 11. Southern P ower has a documented Protection System maintenance and testing program for its Protection System devices that affect the reliability of the bulk-power system. The program is common to all of the operating companies of Southern Company a nd was reviewed by SERC Staff as part of a Spot Che Georgia Power Company, Southern Power's affiliate, to d etermine compliance with NERC Reliability Standard PRC-005-1. Purs uant to this program, station batteries are sch eduled to be in spected on a m onthly basis to ensure the integrity of the batteries. Based upon its re view of Southern Power's maintenance and testing program, the battery testing records provide d by Southern Power, and discussions tives, SERC Staf f determ ined that the with Southern Power and its representa underlying cause of this allege d violation was an error in the implementation of the program through the failure to clearly co mmunicate to plant personnel that: (1) station batteries m ust be inspected mont hly as required by the Protection Syste m maintenance and testing program; and (2) station battery inspections m ust be properly documented.
- 12. SERC considered a number of factors in determining the penalty for this violation including:
 - (i) Southern Power has no prior violation of this standard or any closely related standard in this region.
 - (ii) Southern Power self-reported the alle ged violation. Once Southern Power became aware of the possible v iolation and confirm ed the surrou nding information, it filed a self-report with SERC on Novem ber 25, 2008. Southern Power's diligence in investigating the possible violation and in self-

- reporting the events to SERC are comm endable and a significant facto r in a reduction of the penalty. ¹
- (iii) Southern P ower cooperated in both a time of series of series to all of SERC Staff during the investigation. Southern Power provided prome pto responses to all of SERC Staff's questions and satisfactorily cooperated with SERC Staff during of meetings between the parties to discuss the selevents. Furthermore, Southern Power proact of ively initiated its own internation investigation and voluntarily provided discussion and circumstances. This included having representatives travel to SERC's office to provide detailed information on the investigation and to comprehensively respond to SERC Staff questions. This enabled SERC Staff to conduct at horough investigation in an efficient manner.
- (iv) Southern Power possess ed a clear lack of intent to comm it or to conceal the alleged violation. Southern Power did not attempt to conceal the alleged violation which is evident by its prom pt self-report of the alleged violation. Furthermore, Southern Power did not intend to comm it such a violation, as was supported by the existence of certain maintenance and testing records for all of its station batteries and the maintenance records.
- (v) Southern Power has a high quality comprehensive compliance program that was developed using Commission guidance. Southern Power has participated in volun tary compliance programs prior to the effective date of the mandatory and enforceabile reliability standards. This comprehensive program includes substantial, high-level support and dedicated compliance personnel who are responsible for its implementation.
- (vi) Southern Power agreed to expeditiously resolve this issue v ia settlement and promptly initiated var ious m itigation actions and preventative measures before receiving a Notice of Alleged Violation from SERC.
- (vii) Southern Power is implementing a wide range of additional measures set forth in Paragraph 21 to protect against future violations of the sam e or s imilar requirements.⁴ Am ong the m easures proposed by Southern Power, is the implementation of an internally developed, interactive web-based application

¹ Policy Statement on Compliance, 125 FERC ¶ 61,058, P 19 (October 16, 2008).

² Revised Policy Statement on Enforcement, 123 FERC ¶ 61,156, P 65 (May 15, 2008).

³ Policy Statement on Compliance, 125 FERC ¶ 61,058, PP 6, 13-15 (October 16, 2008).

⁴ Policy Statement on Compliance, 125 FERC ¶ 61,058 (October 16, 2008).

to assist Southern Power in m anaging generation-related reliability compliance activities. In addition, S outhern Power now requires every plant manager to submit a quarterly certification form confirming compliance with generation-related re liability stand ards, inc luding compliance with NERC Reliability Standard PRC-005-1.

- 13. SERC Staff concluded that the alleged violation resulted in m inimal actual or foreseeable im pact on the reliability of the bulk-power sy stem because: (1) the testing and m aintenance required by NE RC Reliability Standard PRC-005-1, Requirement 2.1 was being performed for all battery systems, albeit less frequently than required under Southern Power's Protection System maintenance and testing program; (2) no batteries were missing documentation of testing and maintenance for all monthly intervals; and (3) eight of forty batteries had documentation for all intervals and the gaps in documentation for the others were random, indicating there was no systematic program deficiency.
- 14. SERC agrees that this Settlement Agreement is in the best interest of the parties and in the best interest of bulk-power system reliability.

Statement of Southern Power

- 15. Southern Power neither admits nor denies that the facts set forth and agreed to by the parties for purposes of this Settlem ent Agreement constitute a violation of NERC Reliability Standard P RC-005-1, Requirement 2.1. Although Southern Power does not admit to, nor does it deny, the alleged violation, Southern Power has agreed to enter into this Settlement Agreement with SERC to avoid extended litigation with respect to the matters described or referred to herein, to avoid uncertainty, and to effectuate a complete and final resolution of the issues set forth herein. Southern Power agrees that this Settlement Agreement is in the best interest of the parties and in the best interest of bulk-power system reliability.
- 16. Southern Power has a strong compliance program that is centralized with substantial senior executive support, consistent f unding, and highly qualified and experienced personnel. As part of that compliance program, Southern Power has implemented a sound Protection System maintenance and testing program that ensures all Protection System devices are maintained and tese ted as necessary to ensure the reliable operation of the bulk-power system. This program requires that plant personnel inspect station batteries on a monthly basis. Despite Southern Power's confidence in this established program, the monthly inspection of station batteries was not properly performed or documented as required by NERC Reliability Standard PRC-005-1, Requirement 2.1.

- 17. In furtherance of its commitment to bulk-power system reliability, Southern Power has taken steps to mitigate any potential violations and prevent recurrences. These mitigation actions and preventative measures include the following:
 - (i) Where ins pection do cumentation was not available, Southern Power immediately took responsive action to en sure that: (a) all station batteries were inspected; (b) that they were in good working condition; and (c) that documentation for each station battery was retained.
 - (ii) Technical experts from SCS Technical Services, a shared support services organization that provides technical support to Southern Power's generating facilities, confirmed the integrity of all station batteries. SCS Technical Services is not a part of the generating plant management reporting structure; therefore, due to their independence from plant management, their review of the station batteries provided an additional quality assurance measure.
 - (iii) Plant managers were required to conf irm in writing that they understood the monthly inspection and docum entation requirements associated with station batteries and that they would communicate the requi rements to appropriate plant maintenance personnel.
 - (iv) Southern Power implemented revised procedures for the centralized retention and real-time sharing of docum entation associated with battery inspection and testing.
 - (v) An interactive web-based application was developed to assist Southern Power in managing generation-related reliability compliance activities.
 - (vi) Southern P ower im plemented ne w com pliance m onitoring procedures to review battery inspection docum entation on a monthly basis to ensure that the required maintenance has been performed and properly documented.
 - (vii) Southern Power established a requirem ent that plant m anagers subm it a quarterly certification form confirming compliance with genera tion-related reliability standards, in cluding compliance with NERC Reliability Stan dard PRC-005-1.
 - (viii) SCS Generation Compliance, as hared support services organization of Southern Power, hired a full-time Compliance Coordinator whose primary job responsibility is to monitor compliance, provide guidance, and improve quality assurance with regard to generation-related reliability standards.
 - (ix) SCS Technical Services, a shared support services organization of Southern Power, dedicated an en gineering subject matter expert to ensure technical

- leadership and direction, provide technical guidance, and improve technical program consistency with regard to generation-related reliability standards.
- (x) A new ERO generation compliance governance committee was established for Southern Power and its af filiates that is comprised of both technical and compliance personnel. This committee meets once a week to discuss compliance activities to ensure ther e is consistent understanding and application of procedures for gene ration-related reliability stand ards compliance. This committee oversees the maintenance methodology document and is responsible for confirming any procedural and/or documentation revisions.

The wide range of m easures being i mplemented by Southern Power to protect against future violations of the same or similar requirements are described more fully in Paragraph 21.

IV. MITIGATING ACTIONS, REMEDIES AND SANCTIONS

- 18. For purposes of settling any and all disputes arising from SERC's assessment into the matters reported by Southern Power in its self-report, SERC and Southern Power agree that the following actions have been or shall be completed by Southern Power:
 - a. On March 12, 2009, Southern Power provided S ERC a letter, attached hereto as Appendix A-2, certifying that it ha d completed im plementation of the Mitigation Plan accepted by SERC and a pproved by NERC, attached hereto as Appendix A-1;
 - b. Southern Power will also im plement the preventive measures ou tlined in Paragraph 21 of this Settlement Agreement; and,
 - c. In addition to the actions com pleted by Southern Power pursuant to the Mitigation Plan and the preventa tive m easures im plemented pursua nt to Paragraph 21 of this Settlement Agreement, Southern Power shall pay to SERC a monetary penalty of \$7,500.
- 19. Southern Power's Mitigation Plan, dated Decem ber 19, 2008, was accepted by SERC on January 15, 2009 and approved by NERC on February 17, 2009. Souther n Power certified on March 12, 200 9 that the Mitigation Plan was completed on February 28, 2009. The Mitigation Plan is identified as MIT-07-1374 and was submitted as non-public information to the Commission on February 24, 2009, in accordance with Commission orders. Southern Power's Mitigation Plan, its Certification of Mitigation Plan Completion, and the Statement of SERC Reliability Corporation Compliance Staf f Regarding Completion of Mitigation Plan are attached hereto as Appendices A-1, A-2, and A-3, respectively.

- 20. Actions implemented by Southern Power in its Mitigation Plan (see Appendix A-1) eliminated the possible violation and will help to prevent a recurrence of any similar violation. Where inspection documentation was not available, responsive action was immediately taken to ensure the batteries were inspected and confirm that they were in good working condition. Subsequently, technical experts from SCS Technical Services confirm ed the integrity of all batteries with m issing documentation. In addition, plant m anagers were required to confirm in writing that they understood the m onthly inspection and docum entation requirements associated with statio n batteries and that they would communicate these requirements to all appropriate plant maintenance personnel. To confirm its completion of these actions, Southern Power provided SERC with the following evidence: (1) spreadsheet documenting the dates of battery inspections for each plant battery; (2) sample battery inspection sheets documenting the inspections for selected plants where battery docum entation expert confirm ing the in tegrity of the was m issing; (3) affidavit of an engineer inspected batteries; (4) em ails from the Plant M anager of each plant d ocumenting their understanding of the Pr otection System maintenance and testing program and communication of the program to ap propriate plant pe rsonnel; and (5) documentation of the procedure developed for the centralized retention of all battery inspection documentation. SERC has review ed the evidence pr ovided by Southern Power and determined that the actions set forth in the Mitig ation Plan are effective for restoring compliance.
- 21. In addition to the actions to restore compliance set forth in the Mitigation Polar, SERC and Southern Power agree that Southern Power has implemented the following measures to help prevent a recurrence of a similar violation:
 - (i) Development of Interactive W eb-based Application for E RO Compliance Activities. An interactive web-based application has been developed and implemented to assist in m anaging generation-related reliability compliance activities. The application is deployed through a centralized portal that provides access to reference and training materials for compliance activities, as well as a ccess to centralized databases for the retention of documentation associated with the maintenance and testing of Protection System devices. This new application allows plant and technical services personnel to upload battery inspection docum entation to the database to be reviewed by the Compliance Coordinator. This proce ss is designed to ensure the at all Protection System devices have been te sted and documented. In addition to the c entralized portal to the d atabases, the application provides employees with access to the following: (1) training slides and plant actions lides for each reliability standard applicab le to plant personnel; (2) schedules for certain compliance activities (i. e., testing and maintenance schedules); (3) a database to upload the newly required quarterly management certifications of compliance with reliability stand ards; and (4) links to websites such as the NERC and SERC home pages. The application also provides an interactive

- forum wher eby personn el can sub mit compliance related questions. This forum is actively monitored by compliance personnel so that any questions can be promptly answered.
- (ii) <u>Implementation of Week ly Compliance Meetings</u>. A new ERO generation compliance governance committee was established that is comprised of both technical and compliance personnel. This committee meets once a week to discuss system-wide (which includes S outhern Power) compliance activities to ensure there is consistent understanding and application of procedures for generation-related reliability standards compliance. This committee oversees the maintenance methodology document and is responsible for confirming any procedural and/or documentation revisions.
- (iii) Implementation of New Training on Reliability Standards. Technical experts with knowledge of reliability standard—requirem ents and compliance staff conducted training sessions with plan—t personnel to reinf—orce generation-related relia bility s tandard r equirements applicable to e—ach plan t. This training was required for plant management and other individuals responsible for carrying out day-to-day ERO compliance activities.
- (iv) <u>Hiring of Full-Time Compliance Coordinator</u>. A full-time Compliance Coordinator was hired whose primary job responsibilities include monitoring system-wide (which includes Southern Power) generation-related reliability compliance activities, providing guidance on reliability compliance, and improving quality assurance with regard to the reliability standards.
- (v) <u>Dedication of Full-Time Technical Engineer</u>. An engineering subject m atter expert now provides system-wide (which includes Southern Power) technical leadership and guidance to im prove technical program c onsistency with regard to generation-related reliability standards.
- (vi) Quarterly Certifications of Compliance with Reliability Standards. Southern Power now requires that plant m anagers s ubmit to the Generation Compliance Director a quarterly certification form confirming compliance with gene ration-related reliability standards, including compliance with NERC Reliability Standard PRC-005-1.
- 22. As described in Paragraph 21, the following is a summary and schedule of m easures that we re c ompleted to prevent any future r ecurrence of the same, or a similar, violation on the bulk power system:

	Preventative Measures	Completion Date	
(i)	Development of Interactive Web-based Application for Generation-Related ERO Compliance Activities.	January 9, 2009	
(ii)	Implementation of Weekly Compliance Meetings.	January 7, 2009	
(iii)	Implementation of New Training on Reliabilit y Standards.	April 3, 2009	
(iv)	Hire a full-ti me Co mpliance Coordinator to m onitor compliance with generation-related reliability standards.	January 5, 2009	
(v)	Dedication of engineering subject matter expert to provide technical leadership and guidance.	January 1, 2009	
(vi)	Implementation of quarterly certification requirement to confirm plant compliance with NERC Reliability Standard PRC-005-1.	April 30, 2009	

- 23 SERC has reviewed evidence of the co mpletion of the preventative m easures described in Parag raph 21 and has determ ined that the seem easures will asse ist Southern Power in improving prospective compliance with the requesirements of NERC Reliability Standard PRC-005-1 and will ultimately enhance the reliability of the bulk-power system within an appropriate time f rame. In order to f SERC's need to communicate the e status of these preventative measures and to provide accountability to NERC, Sout hern P ower has provided S ERC with documentation to conf irm the completion of these ac tivities. This doc umentation included the following: (1) screenshots showing the ERO Compliance website; (2) a charter formalizing the weekly Compliance Committee meetings; (3) a screenshot of the meeting notice sent to training participates initiating the first training session; (4) a personnel report documenting Compliance Coordinator hire date; (5) a memo from the Electrical System's and Field Support Manager detailing organizational changes resulting in full tim e techni cal support position; and (6) the Certification Form Template. SERC has reviewed this documentation and determined that it sufficiently supports a finding that S outhern Power has completed these a dditional preventative measures. These and other docum ents related to this proceeding will be maintained by SERC in accordance with the confiden tiality provisions of Section 1500 of the NERC Rules of Procedure.
- 24. SERC Staff based its determ ination of duration of the proposed penalty on its assessment that there was evidence of m issing documentation for the inspection of station batteries b eginning on Ju ne 18, 2007 until the date Southern Power's Mitigation Plan for the possible violation was completed, February 28, 2009, as certified by Southern Power and verified by SERC Staff.

- 25. SERC Staff also considered the specific c facts and circum stances of the alleged violation and Southern Power's actions in response to the alleged violation in determining a proposed penalty that meets the requirement in Section 215 of the Federal Power Act that "[a]ny penalty imposed under this section shall bear a reasonable relation to the seriousness of the violation and shall take in to consideration the efforts of [Southern Power] to remedy the violation in a timely manner." The factors considered by SERC Staff in the determination of the appropriate penalty for Southern Power's alleged violation of NERC Reliability Standard PRC-005-1 pursuant to this Settlement Agreement included the following:
 - (i) SERC Staff concluded that the alleged violation resulted in minimal actual or foreseeable impact on the reliab ility of the bulk-power sys tem because: (1) the testing and maintenance required by NERC Reliability Standard P RC-005-1, Requirement 2.1 was being performed for all battery systems, albeit less frequently than required under Southern Power's Protection System maintenance and testing program; (2) no batten ries were missing documentation of testing and maintenance for all intervals; and (3) eight of forty batteries had documentation for all monthly intervals and the gaps in documentation for the others were random, indicating there was no systematic program deficiency.
 - (ii) Southern Power has no prior violation of this standard or any closely-related standard in this region.
 - (iii) Southern Power self-reported the alle ged violation. Once Southern Power became aware of the possible violation in November 2008 and confirmed the surrounding information, it filed a self-report with SERC on Nove mber 25, 2008. Southern Power's diligence in investigating the possible violation and in self-reporting the events to SERC are commendable and a significant factor in a reduction of the penalty.⁶
 - (iv) Southern P ower cooperated in both a tim ely and exem plary manner with SERC Staff during the investigation. ⁷ Southern Power provided prompt responses to all of SERC Staff's questions and satisfactorily cooperated with SERC Staff during meetings between the parties to discuss these events. Furthermore, Southern Power proact ively initiated its own internal investigation and voluntarily provided supporting information to SERC Staff

⁵ 16 U.S.C. § 824o(e)(6).

⁶ Policy Statement on Compliance, 125 FERC ¶ 61,058, P 19 (October 16, 2008).

⁷ Revised Policy Statement on Enforcement, 123 FERC ¶ 61,156, P 65 (May 15, 2008).

- to assist in SERC Staff's review of the facts and circum stances. This included bringing personnel from different areas of its operations to SERC's office to provide detailed inform ation on the investigation and to comprehensively respond to SERC Staff questions. This enabled SERC Staff to conduct a thorough investigation in an efficient manner.
- (v) Southern Power agreed to expeditiously resolve this issue via settlement and promptly in itiated various mitigation and preventative measures before receiving a Notice of Alleged Violation from SERC.
- (vi) Southern Power possessed a cl ear lack of intent to comm it or to conceal the alleged violation. Southern Power di d not attem pt to conceal the alleged violation which is evident by its prompt self-report of the alleged violation. Furthermore, Southern Power did not intend to comm it such a violation, as was supported by the existence of certain maintenance and testing records for all of its station batteries and the random nature of the gaps in those maintenance records.
- (vii) Southern Power has a quality com prehensive compliance program that was developed using Commission guidance. Southern Power has participated in voluntary compliance programs prior to the effective date of the mandatory and enforceable reliability standards. This comprehensive program includes substantial, high-level support and dedicated compliance personnel who are responsible for its implementation.
- (viii) Southern Po wer has f ully mitigated the alleged violation prior to enter ing into this Settlement Agreement.
 - (ix) Southern Power is im plementing a wide range of additional m easures set forth in Paragraph 21 to protect agains t future violation s of the same or similar requirements. Among the measures proposed by Southern Power is the implementation of an internally developed interactive web-based application to assist Southern Power in managing generation-related reliability compliance activities. In addition, Southern Power will now require that plant managers submit a quarterly certification form confirming compliance with generation-related reliability standards, including compliance with NERC Reliability Standard PRC-005-1.
- 26. Based on the above f actors, as well as the m itigation actions and preventative measures taken, Southern Power shall pa y \$7,500 to SE RC as set f orth in this Settlement Agreement. Southern Power shall remit the payment to SERC via check,

⁸ Policy Statement on Compliance, 125 FERC ¶ 61,058, PP 6, 13-15 (October 16, 2008).

or by wire transfer to an account to be identified by SE RC ("SERC Account"), within twen ty days af ter SERC provides South ern Power with a notic e of penalty payment due and invo ice, to be issued by SERC after this Settlement Agreement is either approved by the Comm ission or by operation of law. SERC shall notify NERC, and NERC shall notify the Comm ission, if the paym ent is not timely received. If Southern Power does not remit the paym ent by the required date, interest pay able to SERC will begin to accrue pursuant to the Commission's regulations at 18 C.F.R. §35.19a(a)(2)(iii) from the date that payment is due, and shall be payable in addition to the payment.

- 27. The estim ated costs to Southern P ower to implement the agreed to measures in Paragraph 21 are approximately \$16,500 in itially with costs of \$64,000 that Southern P ower will incur on an annua 1 basis. SERC may audit and inspect financial records to validate actual expenditures with estimates in this Settlement Agreement.
- 28. Failure to make a tim ely penalty paym ent or to com ply with any of the term s and conditions agreed to herein, or any other conditions of this Settlem ent Agreement shall be deemed to be either the same alleged violation that initiated this Settlement Agreement and/or additional violation(s), and may subject Southern Power to new or additional enforcement, penalty or sanction actions in accordance with the NERC Rules of Procedure. Southern Power shall retain all rights to defend against such additional enforcement actions in accordance with NERC Rules of Procedure.

V. ADDITIONAL TERMS

- 29. The signatories to the Settlement Agreement agree that they enter into the Settlement Agreement voluntarily and that, other than the recitations set forth herein, no tender, offer or prom ise of any kind by any member, employee, officer, director, agent or representative of SERC or Southern Power has been made to induce the signatories or any other party to enter into the Settlement Agreement. The signatories agree that the terms and conditions of this Settlement Agreement are consistent with the Commission's regulations and orders, and NERC's Rules of Procedure.
- 30. SERC shall report the term s of all set tlements of com pliance matters to NERC. NERC will review the s ettlement for the purpose of evaluating its consistency with other settlements entered into for simaliar violations or under other, simaliar circumstances. Based on this review, NERC will either a pprove the settlement or reject the settlement and notify SERC and Southern Power of changes to the settlement that would result in approval. If NERC rejects the settlement, NERC will provide specific written reasons for such rejection and SERC will attempt to negotiate a revised settlement specified by NERC. If a settlement cannot be reached, the enforcement process shall continue to conclusion. If NERC approves the settlement,

- NERC will (i) repo rt the app roved se ttlement to the Comm ission f or the Commission's review and a pproval by order or operation of law and (ii) publicly post this Settlement Agreement.
- 31. This Settlement Agreement shall become effective upon the Commission's approval of the Settle ment Agreement by order or operation of law as submitted to it or as modified in a manner acceptable to the parties.
- 32. Southern Power agrees that this Se ttlement Agreement, when approved by NERC and the Commission, shall represent a final set tlement of all matters set forth herein and Southern Power wai ves its right to further hearings and appeal, unless and only to the extent that Southern Power contends that any NERC or Commission action on the Settlem ent Agreem ent contain s one or more m aterial m odifications to the Settlement Agreement. SERC reserves all rights to initiate enforcement, penalty or sanction actions against Southern Power in accordance with the NERC Rules of Procedure in the event that Souther n Power fails to comply with the mitigation plan and com pliance program agreed to in this S ettlement Agreem ent. In the even t Southern Power fails to comply with any of the stipulations, rem edies, sanctions or additional term s, as set f orth in this Settlement Agreement, SERC will initia te enforcement, penalty, or sanction actions against Southern Po wer to the maximum extent allow ed by the NERC Rules of Pro cedure, up to the m aximum statutorily allowed penalty. Except as otherwise sp ecified in this Settlem ent Agreem ent. Southern Po wer shall re tain all r ights to defend against such enforcement actions, also according to the NERC Rules of Procedure.
- 33. Each of the undersigned warrants that he or she is an authorized representative of the entity desig nated, is au thorized to bi nd such entity and accepts the Settlem ent Agreement on the entity's behalf.
- 34. The undersigned representative of each part y affir ms that he or she has read the Settlement Agreement, that all of the matters set forth in the Settlement Agreement are true and correct to the best of his or her knowledge, information and belief, and that he or she understands that the Settle ment Agreement is entered into by such party in express reliance on those representations, provided, however, that such affirmation by each party's rep resentative shall no tapp ly to the other party's statements of position set forth in Section III of this Settlement Agreement.
- 35. The Settlement Agreement may be signed in counterparts.
- 36. This Settlement Agreement is executed in duplicate, each of which so executed shall be deemed to be an original.

Thomas J. Galloway
Vice President and Director of Compliance
SERC RELIABILITY CORPORATION

Susan B. Comensky

Date

1/1/09

Date

Agreed to and accepted:

Director of Compliance and External Affairs

SOUTHERN POWER COMPANY

APPENDIX A TO SETTLEMENT AGREEMENT OF SERC RELIABILITY CORPORATION AND SOUTHERN POWER COMPANY

- (1) Southern Power's Mitigation Plan PRC-005-1, R2.1
- (2) Southern Power's Certification of Mitigation Plan Completion PRC-005-1, R2.1
 - (3) Statement of SERC Reliability Corporation Compliance Staff Regarding Completion of Southern Power's Mitigation Plan PRC-005-1, R2.1

Appendix A-1



Mitigation Plan Submittal Form

Date this Mitigation Plan is being submitted: December 19, 2008

If this Mitigation Plan has already been complete

- Check this box and
- Provide the Date of Completion of the Mitigation Plan:

Section A: Compliance Notices¹

- Section 6.2 of the CMEP² sets forth the information that must be included in a Mitigation Plan. The Mitigation Plan must include:
 - (1) The Registered Entity's point of contact for the Mitigation Plan, who shall be a person (i) responsible for filing the Mitigation Plan, (ii) technically knowledgeable regarding the Mitigation Plan, and (iii) authorized and competent to respond to questions regarding the status of the Mitigation Plan. This person may be the Registered Entity's point of contact described in Section 2.0.
 - (2) The Alleged or Confirmed Violation(s) of Reliability Standard(s) the Mitigation Plan will correct.
 - (3) The cause of the Alleged or Confirmed Violation(s).
 - (4) The Registered Entity's action plan to correct the Alleged or Confirmed Violation(s).
 - (5) The Registered Entity's action plan to prevent recurrence of the Alleged or Confirmed violation(s).
 - (6) The anticipated impact of the Mitigation Plan on the bulk power system reliability and an action plan to mitigate any increased risk to the reliability of the bulk power-system while the Mitigation Plan is being implemented.

Derived from NERC Form Version 1.7

Form Rev. Date - 10/7/08

¹ This document will become part of the public record to be included in the Notice of Penalty filing to be submitted to the Federal Energy Regulatory Commission (Commission) upon determination that a confirmed violation has occurred or in the event a settlement agreement is reached between the Registered Entity and the Regional Entity. The entire document will be submitted as part of the public record, unless the Registered Entity marks specific information as confidential Critical Energy Infrastructure Information or Privileged Information in accordance with the NERC Rules of Procedure Section 1500 and the Commission's regulations, rules and orders. The Registered Entity must provide adequate justification supporting designation of information that is submitted to the Commission as Confidential Information. Until such time as this document is submitted to the Commission, it will remain confidential within NERC and the Regional Entity compliance organization pursuant to Section 1500 of the Rules of Procedure.

² "Uniform Compliance Monitoring and Enforcement Program of the North American Electric Reliability Corporation;" a copy of the current version approved by the Federal Energy Regulatory Commission is posted on NERC's website.



- (7) A timetable for completion of the Mitigation Plan including the completion date by which the Mitigation Plan will be fully implemented and the Alleged or Confirmed Violation(s) corrected.
- (8) Implementation milestones no more than three (3) months apart for Mitigation Plans with expected completion dates more than three (3) months from the date of submission. Additional violations could be determined for not completing work associated with accepted milestones.
- (9) Any other information deemed necessary or appropriate.
- (10) The Mitigation Plan shall be signed by an officer, employee, attorney or other authorized representative of the Registered Entity, which if applicable, shall be the person that signed the Self-Certification or Self Reporting submittals.
- This submittal form shall be used to provide a required Mitigation Plan for review and approval by SERC and NERC.
- The Mitigation Plan shall be submitted to SERC and NERC as confidential information in accordance with Section 1500 of the NERC Rules of Procedure.
- This Mitigation Plan form may be used to address one or more related violations of one Reliability Standard. A separate mitigation plan is required to address violations with respect to each additional Reliability Standard, as applicable.
- If the Mitigation Plan is approved by SERC and NERC, a copy of this Mitigation Plan will be provided to the Federal Energy Regulatory Commission in accordance with applicable Commission rules, regulations and orders.
- SERC or NERC may reject Mitigation Plans that they determine to be incomplete or inadequate.
- Remedial action directives also may be issued as necessary to ensure reliability of the bulk power system.

Section B: Registered Entity Information

B.1 Identify your organization:

Company Name: Southern Power Company

Company Address: 600 N. 18th Street, Birmingham, AL 35203

NERC Compliance Registry ID [if known]: NCR01322

B.2 Identify the individual in your organization who will serve as the Contact to SERC regarding this Mitigation Plan. This person shall be technically knowledgeable regarding this Mitigation Plan and authorized to respond to SERC regarding this Mitigation Plan.

Name: Helen Nalley

Derived from NERC Form Version 1.7

Form Rev. Date - 10/7/08



Title: Compliance Director hrnalley@southernco.com 205-257-2055 Email:

Phone:



Section C: <u>Identity of Reliability Standard Violations</u> Associated with this Mitigation Plan

This Mitigation Plan is associated with the following violation(s) of the reliability standard listed below:

- C.1 Standard: PRC-005-1 [Identify by Standard Acronym (e.g. FAC-001-1)]
- C.2 Requirement(s) violated and violation dates: [Enter information in the following Table]

NERC Violation ID # [if known]	SERC Violation ID . # [if known]	Requirement Violated (e.g. R3.2)	Violation Date ^(*)
SERCYYYYnnnnn	2008-162	R.2.1	06/18/2007

- (*) Note: The Violation Date shall be: (i) the date that the violation occurred; (ii) the date that the violation was self-reported; or (iii) the date that the violation has been deemed to have occurred on by SERC. Questions regarding the date to use should be directed to SERC.
- C.3 Identify the cause of the violation(s) identified above:

NERC Reliability Standard PRC-005-1 requires that a Generator Owner define the intervals by which it maintains and inspects its Protection System devices. Consistent with this requirement, company procedures require that station batteries be inspected on a monthly basis. During November, a review of Southern Power Company's maintenance and inspection activities revealed inconsistent documentation for the monthly inspection of some of the batteries at several Southern Power Company facilities. Due to this inconsistency in documentation, Southern Power is unable to confirm whether the station batteries at these plants were inspected in all cases within the time interval established by current procedures.



[Provide your response here; additional detailed information may be provided as an attachment as necessary]

C.4 *[Optional]* Provide any relevant additional information regarding the violations associated with this Mitigation Plan:

[Provide your response here; additional detailed information may be provided as an attachment as necessary]



Section D: <u>Details of Proposed Mitigation Plan</u>

Mitigation Plan Contents

D.1 Identify and describe the action plan, including specific tasks and actions that your organization is proposing to undertake, or which it undertook if this Mitigation Plan has been completed, to correct the violations identified above in Part C.2 of this form:

Southern Power is taking the following actions to ensure that all battery inspection and maintenance at Southern Power facilities will be completed within the time intervals established under the applicable maintenance plan.

- o Where inspection documentation was not available, responsive action was taken to ensure the batteries were inspected with confirmation that they are in good working condition and documentation was retained;
- o Technical experts, who are independent of plant management, are in the process of confirming the integrity of all batteries;
- o Plant managers will confirm in writing that they understand the required monthly inspection and documentation associated with station batteries and that they will communicate the requirements to appropriate plant maintenance personnel; and
- o Revised procedures are being established for the centralized retention and real-time sharing of documentation associated with battery inspection and maintenance.

[Provide your response here; additional detailed information may be provided as an attachment as necessary]

Check this box and proceed to Section E of this form if this Mitigation Plan, as set forth in Part D.1, has already been completed; otherwise respond to Part D.2, D.3 and, optionally, Part D.4, below.

Mitigation Plan Timeline and Milestones

D.2 Provide the timetable for completion of the Mitigation Plan, including the completion date by which the Mitigation Plan will be fully implemented and the violations associated with this Mitigation Plan are corrected:

Derived from NERC Form Version 1.7

Form Rev. Date - 10/7/08



The Mitigation Plan actions discussed in Section D.1 will be completed according to the following schedule: (1) Inspection of batteries to confirm they were in good working condition and documentation retained -- completed on November 30, 2008; (2) Review by technical experts to confirm integrity of batteries -- to be completed by January 30, 2009; (3) Receipt of written confirmation that plant managers understand battery inspection requirements and will communicate them to plant personnel -- to be completed by January 30, 2009; and (4) Establishment of procedures for centralized retention and real-time sharing of documentation associated with battery inspections -- to be completed by February 28, 2009.

D.3 Enter Milestone Activities, with completion dates, that your organization is proposing for this Mitigation Plan:

Milestone Activity	Proposed Completion Date* (shall not be more than 3 months apart)
(1) Battery Inspection	Completed November 30, 2008
(2) Technical Expert Review	January 30, 2009
(3) Plant Manager Confirmation	January 30, 2009
(4) Centralized Document Retention	February 28, 2009

^(*) Note: Implementation milestones no more than three (3) months apart for Mitigation Plans with expected completion dates more than three (3) months from the date of submission. Additional violations could be determined for not completing work associated with accepted milestones.

[Note: Provide your response here; additional detailed information may be provided as an attachment as necessary]



Additional Relevant Information (Optional)

D.4 If you have any relevant additional information that you wish to include regarding the mitigation plan, milestones, milestones dates and completion date proposed above you may include it here:

[Provide your response here; additional detailed information may be provided as an attachment as necessary]

Section E: <u>Interim and Future Reliability Risk</u>

Check this box and proceed and respond to Part E.2 and E.3, below, if this Mitigation Plan, as set forth in Part D.1, has already been completed.

Abatement of Interim BPS Reliability Risk

E.1 While your organization is implementing the Mitigation Plan proposed in Part D of this form, the reliability of the Bulk Power System may remain at higher risk or be otherwise negatively impacted until the plan is successfully completed. To the extent they are, or may be, known or anticipated: (i) identify any such risks or impacts; and (ii) discuss any actions that your organization is planning to take or is proposing as part of the Mitigation Plan to mitigate any increased risk to the reliability of the bulk power system while the Mitigation Plan is being implemented:

Inspection of the batteries confirmed that they are in good working condition; therefore, there is no increased risk to the reliability of the bulk power system. As per the company procedure batteries will continue to be inspected on a monthly basis.

[Provide your response here; additional detailed information may be provided as an attachment as necessary]

Prevention of Future BPS Reliability Risk

E.2 Describe how successful completion of the Mitigation Plan as laid out in Part D of this form will prevent or minimize the probability that your organization incurs further violations of the same or similar reliability standards requirements in the future:



As a result of this issue, each Southern Power plant manager will confirm that maintenance activities for station batteries are in accordance with the applicable company procedures requiring that station batteries be inspected on a monthly basis.

[Provide your response here; additional detailed information may be provided as an attachment as necessary]

E.3 Your organization may be taking or planning other action, beyond that listed in the Mitigation Plan, as proposed in Part D.1, to prevent or minimize the probability of incurring further violations of the same or similar standards requirements listed in Part C.2, or of other reliability standards. If so, identify and describe any such action, including milestones and completion dates:

Reliability has always been, and will continue to be, a top priority for Southern Power. Southern Power has consistently maintained a strong compliance program and is committed to training its plant management personnel to ensure that compliance is a top priority. As a result of this issue, the following measure is being implemented to provide additional assurance of compliance with battery inspection procedures at all plants:

- Implementation of compliance monitoring procedures whereby inspection documentation will be reviewed on a monthly basis to ensure that the required maintenance has been performed.

[Provide your response here; additional detailed information may be provided as an attachment as necessary]

Continued on Next Page



Section F: Authorization

An authorized individual must sign and date this Mitigation Plan Submittal Form. By doing so, this individual, on behalf of your organization:

- a) Submits the Mitigation Plan, as laid out in Section D of this form, to SERC for acceptance by SERC and approval by NERC, and
- b) If applicable, certifies that the Mitigation Plan, as laid out in Section D of this form, was completed (i) as laid out in Section D of this form and (ii) on or before the date provided as the 'Date of Completion of the Mitigation Plan' on this form, and
- c) Acknowledges:
 - 1. I am Director of Compliance and Corporate Affairs of Southern Power Company.
 - 2. I am qualified to sign this Mitigation Plan on behalf of Southern Power Company.
 - 3. I have read and understand Southern Power Company's obligations to comply with Mitigation Plan requirements and ERO remedial action directives as well as ERO documents, including, but not limited to, the NERC Rules of Procedure, including Appendix 4(C) (Compliance Monitoring and Enforcement Program of the North American Electric Reliability Corporation" (NERC CMEP)).
 - 4. I have read and am familiar with the contents of the foregoing Mitigation Plan.
 - 5. Southern Power Company agrees to be bound by, and comply with, the Mitigation Plan, including the timetable completion date, as approved by SERC and approved by NERC.

Authorized Individual Signature

(Electronic signatures are acceptable see CMEP)

Name (Print): Robert A. Schaffeld

Title: Director, Compliance and Corporate Affairs

Date: December 18, 2008



Section G: Comments and Additional Information

You may use this area to provide comments or any additional relevant information not previously addressed in this form.

[Provide your response here; additional detailed information may be provided as an attachment as necessary]

Submittal Instructions:

Please convert the completed and signed document to a <u>text-searchable</u> Adobe .pdf document using the following naming convention:

[(MP Entity Name (STD-XXX) MM-DD-YY.pdf)]

Email the pdf file to serc1.org.

Please direct any questions regarding completion of this form to:

Ken Keels Manager, Compliance Enforcement SERC Reliability Corporation 704-357-7372 kkeels@serc1.org **Southern Power Company** 600 North 18th Street Post Office Box 2641 Birmingham, Alabama 35291

Tel 205.257.1000



Certification of a Completed Mitigation Plan

SERC Reliability Corporation Violation Mitigation Plan Closure Form

Name of Registered Entity submitting certification: Southern Power Company

Date of Certification: March 12, 2009

Name of Standard and the Requirement(s) of mitigated violation(s): PRC-005-1, R2.1

SERC Tracking Number (contact SERC if not known): 08-162

NERC Violation ID Number (if assigned): SERC200800239

Date of completion of the Mitigation Plan: February 28, 2009

Summary of all actions described in Part D of the relevant mitigation plan:

(Milestone 1) Inspection of batteries to confirm they were in good working condition and documentation retained-- completed on November 30, 2008;

(Milestone 2) Review by technical experts to confirm integrity of batteries -- completed by January 30, 2009;

(Milestone 3) Receipt of written confirmation that plant managers understand battery inspection requirements and will communicate them to plant personnel -- completed by January 30, 2009; and

(Milestone 4) Establishment of procedures for centralized retention and real-time sharing of documentation associated with battery inspections -- completed by February 28, 2009.

Description of the information provided to SERC for their evaluation:

(Milestone 1)

 Spreadsheet documenting dates of battery inspections for each applicable plant battery.

Appendix A-2

b. Sample battery inspections sheets documenting the inspections for selected plants where battery information was missing.

(Milestone 2)

a. Affidavit from Jose Marrero, Sr. Engineer, documenting expert review confirming the integrity of the batteries that were not inspected according to the Preventive Maintenance Procedure.

(Milestone 3)

a. Emails from the Plant Manager of each plant documenting his or her understanding of the Preventive Maintenance Procedure and communication of the Procedure to appropriate Plant Personnel.

(Milestone 4)

 Procedure developed to allow plant personnel to download battery inspection sheets to a central database for retention and real-time sharing of documentation.

Additional actions specified in Part E of the Mitigation Plan that have been completed to aid in compliance with the standard:

Compliance monitoring procedures have been implemented through the website documented in Milestone 4 whereby inspection documentation will be reviewed on a monthly basis to ensure that the required maintenance has been performed.

I certify that the mitigation plan for the above-named violation has been completed on the date shown above. In doing so, I certify that all required mitigation plan actions described in Part D of the relevant mitigation plan have been completed, compliance has been restored, the above-named entity is currently compliant with all of the requirements of the referenced standard, and that all information submitted information is complete and correct to the best of my knowledge.

Name: Robert A. Schaffeld

Title: Director Compliance and Corporate Affairs

Entity: Southern Power Company **Email**: raschaff@southernco.com

Phone: (205) 257-6311

Designated Signature Date 3.12.0

[NOTE – Closure Form should be signed by same individual that signed Mitigation Plan]

(Form Revised August 13, 2008)



Statement of SERC Reliability Corporation Compliance Staff Regarding Completion of Mitigation Plan

Registered Entity: Southern Power Company

SERC Tracking ID: 08-162

NERC Violation No: SERC200800239
NERC Mitigation Plan ID: MIT-07-1374
Standard: PRC-005-1

Requirement: R2.1

Violation Summary:

Entity's Protection System maintenance and testing program requires battery maintenance to be performed on a monthly basis. Entity is able to produce evidence that the maintenance has occurred, but not at the defined interval. This is a violation of PRC-005-1 R2. A High VRF is assigned in accordance with the Complete Violation Risk Factor Matrix and a LOWER VSL is assigned in accordance with the revised VSL Matrix contained in NERC's compliance filing to the Commission on December 19, 2008. The violation has endured from June 18, 2007 until mitigated. The risk to the reliability of the bulk power system is minimal because testing and maintenance is being performed at regular intervals.

Mitigation Plan Summary:

Southern Power Company's Mitigation Plan to address the referenced violation was submitted on December 19, 2008 and was accepted by SERC on January 15, 2009 and approved by NERC on February 17, 2009. The Mitigation Plan is identified as MIT-07-1374 and was submitted as non-public information to FERC on February 24, 2009 in accordance with FERC orders.

The approved mitigation plan was neither revised nor was the completion date extended.

In summary, the Mitigation Plan included the following:

- Batteries were inspected with confirmation that they are in good working condition and documentation was retained;
- Technical experts confirmed the integrity of all batteries;
- Plant managers confirmed in writing that they understand the required monthly inspection and documentation associated with station batteries and that they will communicate the requirements to appropriate plant maintenance personnel;



- Procedures were established for the centralized retention and real-time sharing of documentation associated with battery inspection and maintenance.
- Mitigation Plan is scheduled for completion by February 28, 2009.

SERC's Monitoring of Registered Entity's Mitigation Plan Progress:

SERC Reliability Corporation Compliance Staff ("SERC Staff") monitors the Registered Entity's progress towards completion of its Mitigation Plans in accordance with Section 6.0 of the uniform Compliance Monitoring and Enforcement Program, ("CMEP"). Pursuant to the CMEP, Registered Entities are required to establish implementation milestones no more than three (3) months apart. SERC Staff solicits quarterly reports from all Registered Entities with open mitigation plans to monitor the progress on completion of milestones. SERC Staff also produces and reviews daily Mitigation Plan status reports highlighting Mitigation Plans that are nearing the scheduled completion date. If the Registered Entity fails to complete its Mitigation Plan according to schedule, appropriate additional enforcement action is initiated to assure compliance is attained.

Mitigation Plan Completion Review Process:

Southern Power Company certified on March 12, 2009 that the subject Mitigation Plan was completed on February 28, 2009. A SERC compliance staff member reviewed the evidence submitted in a manner similar to a compliance audit. That action was followed by another compliance staff member's peer review of the initial conclusion.

Evidence Reviewed:

Southern Power Company submitted and SERC Staff reviewed the following evidence in support of its certification that its Mitigation Plan was completed in accordance with its terms:

- Spreadsheet recording battery inspection dates November, 2008 through present.
- Completed battery inspection sheets recording inspections for Plant Harris CC including the months November 2008, December 2008 and January 2009
- Completed battery inspection sheets recording inspections for Plant Wansley CC, including the months November 2008, December 2008 and January 2009.
- Affidavit of Technical Expert documenting review of battery inspection reports
- Plant Manager Certification Statements that they understand the standard requirements and the company's program.
- Screen shots of the new Internet-based system used to report compliancerelated documentation.

Conclusion:

On March 27, 2009 SERC Reliability Corporation Compliance Staff ("SERC Staff") completed its review of the evidence submitted by Southern Power Company in support of its Certification of Completion of the subject Mitigation Plan. Based on its review of



the evidence submitted, SERC Staff verifies that, in its professional judgment, all required actions in the Mitigation Plan have been completed and Southern Power Company is in compliance with the subject Reliability Standard Requirements.

This Statement, along with the subject Mitigation Plan, may become part of a public record upon final disposition of the possible violation.

Respectfully Submitted, John Wolfmeyer Sam Stryker



Attachment c

Notice of Filing

UNITED STATES OF AMERICA FEDERAL ENERGY REGULATORY COMMISSION

Southern Power Company

Docket

No. NP10- -000

NOTICE OF FILING December 30, 2009

Take notice that on December 30, 2009, the North American Electric Reliability Corporation (NERC) filed a Notice of Penalty regarding Southern Power Company in the SERC Reliability Corporation region.

Any person desiring to intervene or to protest this filing must file in accordance with Rules 211 and 214 of the Commission's Rules of Practice and Procedure (18 CFR 385.211, 385.214). Protests will be considered by the Commission in determining the appropriate action to be taken, but will not serve to make protestants parties to the proceeding. Any person wishing to become a party must file a notice of intervention or motion to intervene, as appropriate. Such notices, motions, or protests must be filed on or before the comment date. On or before the comment date, it is not necessary to serve motions to intervene or protests on persons other than the Applicant.

The Commission encourages electronic submission of protests and interventions in lieu of paper using the "eFiling" link at http://www.ferc.gov. Persons unable to file electronically should submit an original and 14 copies of the protest or intervention to the Federal Energy Regulatory Commission, 888 First Street, N.E., Washington, D.C. 20426.

This filing is accessible on-line at http://www.ferc.gov, using the "eLibrary" link and is available for review in the Commission's Public Reference Room in Washington, D.C. There is an "eSubscription" link on the web site that enables subscribers to receive email notification when a document is added to a subscribed docket(s). For assistance with any FERC Online service, please email FERCOnlineSupport@ferc.gov, or call (866) 208-3676 (toll free). For TTY, call (202) 502-8659.

Comment Date: [BLANK]

Kimberly D. Bose, Secretary